

added as cosponsors of S. 2390, a bill to establish a grant program that provides incentives for States to enact mandatory minimum sentences for certain firearms offenses, and for other purposes.

S. 2394

At the request of Mr. MOYNIHAN, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from Louisiana (Ms. LANDRIEU) were added as cosponsors of S. 2394, a bill to amend title XVIII of the Social Security Act to stabilize indirect graduate medical education payments.

S. CON. RES. 98

At the request of Mr. DEWINE, the names of the Senator from Wisconsin (Mr. FEINGOLD) and the Senator from Texas (Mrs. HUTCHISON) were added as cosponsors of S. Con. Res. 98, a concurrent resolution urging compliance with the Hague Convention on the Civil Aspects of International Child Abduction.

S.J. RES. 44

At the request of Mr. KENNEDY, the names of the Senator from California (Mrs. BOXER), the Senator from Nevada (Mr. BRYAN), the Senator from Connecticut (Mr. DODD), the Senator from Alaska (Mr. MURKOWSKI), and the Senator from Wisconsin (Mr. KOHL) were added as cosponsors of S.J. Res. 44, a joint resolution supporting the Day of Honor 2000 to honor and recognize the service of minority veterans in the United States Armed Forces during World War II.

S. RES. 268

At the request of Mr. EDWARDS, the names of the Senator from California (Mrs. FEINSTEIN), the Senator from Illinois (Mr. DURBIN), the Senator from South Dakota (Mr. JOHNSON), the Senator from Indiana (Mr. BAYH), the Senator from Rhode Island (Mr. L. CHAFEE), the Senator from South Carolina (Mr. HOLLINGS), the Senator from Louisiana (Ms. LANDRIEU), the Senator from Rhode Island (Mr. REED), the Senator from Alabama (Mr. SHELBY), and the Senator from Arkansas (Mrs. LINCOLN) were added as cosponsors of S. Res. 268, a resolution designating July 17 through July 23 as "National Fragile X Awareness Week."

S. RES. 272

At the request of Mr. VOINOVICH, the names of the Senator from Indiana (Mr. LUGAR) and the Senator from Ohio (Mr. DEWINE) were added as cosponsors of S. Res. 272, a resolution expressing the sense of the Senate that the United States should remain actively engaged in southeastern Europe to promote long-term peace, stability, and prosperity; continue to vigorously oppose the brutal regime of Slobodan Milosevic while supporting the efforts of the democratic opposition; and fully implement the Stability Pact.

SENATE RESOLUTION 286—EXPRESSING THE SENSE OF THE SENATE THAT THE UNITED STATES SENATE COMMITTEE ON FOREIGN RELATIONS SHOULD HOLD HEARINGS AND THE SENATE SHOULD ACT ON THE CONVENTION OF THE ELIMINATION OF ALL FORMS OF DISCRIMINATION AGAINST WOMEN (CEDAW)

Mrs. BOXER (for herself, Mr. AKAKA, Mr. BIDEN, Mr. BINGAMAN, Ms. COLLINS, Mr. DASCHLE, Mr. DODD, Mr. DORGAN, Mr. DURBIN, Mr. FEINGOLD, Mrs. FEINSTEIN, Mr. GRAHAM, Mr. HARKIN, Mr. INOUE, Mr. KERRY, Mr. KENNEDY, Ms. LANDRIEU, Mr. LAUTENBERG, Mr. LEAHY, Mr. LEVIN, Mrs. LINCOLN, Ms. MIKULSKI, Mr. MOYNIHAN, Mrs. MURRAY, Mr. ROBB, Mr. REED, Mr. REID, Mr. SARBANES, Mr. SCHUMER, Ms. SNOWE, Mr. SPECTER, Mr. TORRICELLI, Mr. WELLSTONE, and Mr. WYDEN) submitted the following resolution; which was ordered to lie over, under the rule:

S. RES. 286

Whereas the United States has shown leadership in promoting human rights, including the rights of women and girls, and was instrumental in the development of international human rights treaties and norms, including the International Convention on the Elimination of all Forms of Discrimination Against Women (CEDAW);

Whereas the Senate has already agreed to the ratification of several important human rights treaties, including the Genocide Convention, the Convention Against Torture, the International Covenant on Civil and Political Rights, and the Convention on the Elimination of All Forms of Racial Discrimination;

Whereas CEDAW establishes a worldwide commitment to combat discrimination against women and girls;

Whereas 165 countries of the world have ratified or acceded to CEDAW and the United States is among a small minority of countries, including Afghanistan, North Korea, Iran, and Sudan, which have not;

Whereas CEDAW is helping combat violence and discrimination against women and girls around the world;

Whereas CEDAW has had a significant and positive impact on legal developments in countries as diverse as Uganda, Colombia, Brazil, and South Africa, including, on citizenship rights in Botswana and Japan, inheritance rights in Tanzania, property rights and political participation in Costa Rica;

Whereas the Administration has proposed a small number of reservations, understandings, and declarations to ensure that U.S. ratification fully complies with all constitutional requirements, including states' and individuals' rights;

Whereas the legislatures of California, Iowa, Massachusetts, New Hampshire, New York, North Carolina, South Dakota, and Vermont have endorsed U.S. ratification of CEDAW;

Whereas more than one hundred U.S.-based, civic, legal, religious, education, and environmental organizations, including many major national membership organizations, support U.S. ratification of CEDAW;

Whereas ratification of CEDAW would allow the United States to nominate a representative to the CEDAW oversight committee; and

Whereas 2000 is the 21st anniversary of the adoption of CEDAW by the United Nations General Assembly: Now, therefore, be it

Resolved, That it is the sense of the Senate that—

(1) the Senate Foreign Relations Committee should hold hearings on the convention on the Elimination of All Forms of Discrimination Against Women (CEDAW); and

(2) the Senate should act on CEDAW by July 19, 2000, the 20th anniversary of the signing of the convention by the United States.

SENATE RESOLUTION 287—EXPRESSING THE SENSE OF THE SENATE REGARDING U.S. POLICY TOWARD LIBYA

Mr. HELMS (for himself, Mr. KENNEDY, and Mr. LAUTENBERG) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 287

Whereas 270 people, including 189 Americans, were killed in the terrorist bombing of Pan Am Flight 103 over Lockerbie, Scotland on December 21, 1988;

Whereas this bombing was one of the worst terrorist atrocities in American history;

Whereas 2 Libyan suspects in the attack are scheduled to go on trial in The Netherlands on May 3, 2000;

Whereas the United Nations Security Council has required Libya to cooperate throughout the trial, pay compensation to the families if the suspects are found guilty, and end support for international terrorism before multilateral sanctions can be permanently lifted;

Whereas Libya is accused in the 1986 La Belle discotheque bombing in Germany which resulted in the death of 2 United States servicemen;

Whereas in March 1999, 6 Libyan intelligence agents including Muammar Qadhafi's brother-in-law, were convicted in absentia by French courts for the bombing of UTA Flight 772 that resulted in the death of 171 people, including 7 Americans;

Whereas restrictions on United States citizens' travel to Libya, known informally as a travel ban, have been in effect since December 11, 1981, as a result of "threats of hostile acts against Americans" according to the Department of State;

Whereas on March 22, 4 United States State Department officials departed for Libya as part of a review of the travel ban; and

Whereas Libyan officials have interpreted the review as a positive signal from the United States, and according to a senior Libyan official "the international community was convinced that Libya's foreign policy position was not wrong and there is a noticeable improvement in Libya's relations with the world": Now, therefore, be it

Resolved, That it is the sense of the Senate that—

(1) Libya's refusal to accept responsibility for its role in terrorist attacks against United States citizens suggests that the imminent danger to the physical safety of United States travelers continues;

(2) the Administration should consult fully with Congress in considering policy toward Libya, including disclosure of any assurances received by the Qadhafi regime relative to the judicial proceedings in The Hague; and

(3) the travel ban and all other United States restrictions on Libya should not be eased until all cases of American victims of Libyan terrorism have been resolved and the Government of Libya has cooperated fully in bringing the perpetrators to justice.

Mr. KENNEDY. Mr. President, I am pleased to join Senators HELMS and

LAUTENBERG in submitting this resolution on the travel ban and other U.S. restrictions on Libya.

At the end of March, a team of State Department officials visited Libya as part of a review of the ban that has been in effect since 1981 on U.S. travel to Libya. State Department officials were in Libya for 26 hours, visiting hotels and other sites. Based on the findings of this delegation, the State Department is preparing a recommendation for the Secretary of State to help her determine whether there is still "imminent danger to . . . the physical safety of United States travellers," as the law requires in order to maintain the ban.

Because of the travel ban, American citizens can travel to Libya only if they obtain a license from the Department of the Treasury. In addition, the State Department must first validate a passport for travel to Libya.

The travel ban was imposed originally for safety reasons and predates the terrorist bombing of Pan Am Flight 103. But lifting the ban now, just as the two Libyan suspects are about to go on trial in The Netherlands for their role in that atrocity, will undoubtedly be viewed as a gesture of good will to Colonel Qadhafi.

After State Department announced that it would send this consular team to Libya, a Saudi-owned daily paper quoted a senior Libyan official as saying the one-day visit by the U.S. team was a "step in the right direction." The official said the visit was a sign that "the international community was convinced that Libya's foreign policy position was not wrong and there is a noticeable improvement in Libya's relations with the world."

Libya's Deputy Minister for Foreign Affairs and International Cooperation said the visit demonstrated that the Administration "has realized the importance of Libya" and that Libya considers "that the negative chapter in our relations is over."

Libya's Secretary for African Unity told reporters that the visit to Libya by U.S. officials was a welcome step and that " . . . we welcome the normalization between the two countries."

The good will gesture was certainly not lost on Colonel Qadhafi, who said on April 4, when asked about a possible warming of relations with the United States: "I think America has reviewed its policy toward Libya and discovered that it is wrong . . . it is a good time for America to change its policy toward Libya."

I have been in contact with many of the families of the victims of Pan Am Flight 103, and they are extremely upset by the timing of this decision. They are united in their belief that the U.S. delegation should not have been sent to Libya and that it would be a serious mistake to lift the travel ban before justice is served. The families want to know why the Secretary of State made this friendly overture to Colonel Qadhafi now—just six weeks

before the trial in the Netherlands begins. They question how much information the State Department was able to obtain by spending only 26 hours in Libya. They wonder why the State Department could not continue to use the same sources of information it has been using for many years to make a determination about the travel ban.

There is no reason to believe that the situation in Libya has changed since November 1999, when the travel ban was last extended on the basis of imminent danger to American citizens. Indeed, in January 2000 President Clinton cited Libya's support for terrorist activities and its non-compliance with UN Security Council Resolutions 731, 748, and 863 as actions and policies that "pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interest of the United States."

These American families have waited for justice for eleven long years. They felt betrayed by the decision to send the consular delegation to Libya. They have watched with dismay as our close ally, Great Britain, has moved to reestablish diplomatic relations with Libya, before justice is served for the British citizens killed in the terrorist bombing. The State Department denies it, but the families are concerned that the visit signals a change in U.S. policy, undermines U.S. sanctions, and calls into question the Administration's commitment to vigorously enforce the Iran Libya Sanctions Act. That Act requires the United States to impose sanctions on foreign companies which invest more than \$40 million in the Libyan petroleum industry, until Libya complies with the conditions specified by the U.N. Security Council in its resolutions.

The bombing of Pan Am Flight 103, in which 188 Americans were killed, was one of the worst terrorist atrocities in American history. Other American citizens are waiting for justice in other cases against Libya as well. Libya is also accused in the 1986 La Belle discotheque bombing in Germany, which resulted in the deaths of two United States servicemen. The trial against five individuals implicated began in December of 1997 and is ongoing. In March 1999, six Libyan intelligence agents, including Colonel Qadhafi's brother-in-law, were convicted in absentia by a French court for the bombing of UTA Flight 772, which resulted in the deaths of 171 people, including seven Americans. A civil suit against Colonel Qadhafi based on that bombing is pending in France.

The State Department should not have sent a delegation to Libya now and it should not lift the travel ban on Libya at this time. The State Department's long-standing case-by-case consideration of passport requests for visits to Libya by U.S. citizens has worked well. It can continue to do so for the foreseeable future.

The resolution we are submitting today states the sense of the Senate

that Libya's refusal to accept responsibility for its role in terrorist attacks against United States citizens suggests that the imminent danger to the physical safety of United States travelers continues. It calls on the Administration to consult fully with the U.S. Congress in considering policy toward Libya. It states that the travel ban and all other U.S. restrictions on Libya should not be eased until all cases of American victims of Libyan terrorism have been resolved and the government of Libya has cooperated fully in bringing the perpetrators to justice.

I urge my colleagues to support this resolution, and I ask unanimous consent that a Washington Post article and editorial on this subject be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, Mar. 26, 2000]

STEALTHY SHIFT ON LIBYA

(By Jim Hoagland)

In the 11 years since her husband and 188 other Americans were murdered aboard Pan Am 103, Victoria Cummock has learned to listen carefully to the words State Department officials, say, and do not say, to her. So alarm bells went off for Cummock the third or fourth time her latest interlocutor from Foggy Bottom seemed to limit responsibility for the terror bombing to "the two indicted Libyans."

"Wait a minute," Cummock recalls telling Michael Sheehan, head of the State Department's counterterrorism office. "Your department always spoke of Libya and state-sponsored terrorism being responsible. You are distancing your past position. You now present this as just two wild and crazy guys off on their own? What is going on?"

In the small space between two bureaucratic formulations Victoria Cummock heard the sound of her husband, and the other victims of a gigantic crime aimed at their nation, being consigned to official oblivion. Your cause is no longer our cause, she and others on the telephone conference call heard Sheehan not quite say. It is to move on.

Sheehan does not recall the exchange that way. He told me he never made the semantic distinction heard by Cummock, who lives in Coral Gables, Fla. But he also declined to respond directly when I asked if he thought Libya still practices or supports state-sponsored terrorism. "They are still on our terrorism list," was as far as he would go.

Mere she-said, he-said in an emotion-charged conversation between still-grieving families and a government official given the thankless task of briefing them? Not quite. Whatever the exact words spoken, Cummock did hear the background music being played in a skillful operation to move policy one small step at a time, almost imperceptibly and always deniably.

The Clinton administration has for more than a year been slowly shifting from a policy of isolating and punishing Libya to a policy of exploring whether the North African state can be rehabilitated and its oil made available to U.S. markets once again.

In the most transparent move yet, the State Department dispatched four officials to Tripoli Wednesday to judge whether Americans can safely travel to a country that few realize has been off-limits to them since 1981. The diplomats' safe return this weekend will presumably be evidence in the affirmative. Then a recommendation will go

to Secretary of State Madeleine Albright to remove or keep the official ban on U.S. travel to that inhospitable, barren land.

Sheehan insistently discounted the importance of this trip, and Albright may yet decide to keep the ban on. But this maneuvering must be viewed for what it is: a piece in a pattern of endgame diplomacy by the Clinton administration. Improving relations with states once known as rogues and lifting or easing sanctions where possible (with the exception of still politically useful Cuba) has become an undeclared but important objective for the Clintonites.

The push to close the books on the bombing of Pan Am 103 over Scotland, on Dec. 21, 1988, and other Libyan misdeeds is in part a response on the White House from Britain, Egypt and U.S. oil companies, all of which argue the case for rewarding Moammar Gadhafi's recent abstinence from terrorist exploits.

But it also reflects President Clinton's concern over the diplomatic and humanitarian effects of open-ended sanctions. "The lack of international consensus on sanctions and the costs that brings has bothered him for some time," says one well-placed official.

There is a case to be made for reviewing and adjusting U.S. sanctions as conditions change: Clinton has in fact allowed Albright to make that case publicly and persuasively on Iran. She has skillfully mixed approval of a trend to internal democracy with strictures about Iran's continuing depredations abroad and let the public judge each step as it is taken.

But there is no similar intellectual honesty on Libya. There seems to be instead a stealth policy to bring change but not accept political responsibility for giving up on confronting the dictator who would have had to authorize Libyan participation in the bombing.

Last year the White House overrode skepticism from Justice Department officials and other opposition within the administration and agreed to Gadhafi's terms for a trial of two Libyan underling in The Hague, under Scottish law. Their trial begins in May.

"There was an unvoiced sense in these meetings that the Pan Am 103 families had to get over it and move on with their lives. The trial would help with that as well as with our diplomatic objectives," said one official who participated in the contentious high-level interagency sessions. "But if these two are acquitted, it is all over. There will be no more investigations, and no more international pressure on Gadhafi. It is a huge risk."

Worse: It is a huge risk that Bill Clinton is willing to take but not explain honestly to the American people. For shame, Mr. President.

[From the Washington Post, Apr. 3, 2000]

THE LIBYA THAW

Four American diplomats recently returned from Libya, where they were sent by Secretary of State Madeleine Albright to determine whether it is time for the United States to lift the ban on using U.S. passports to visit Moammar Gadhafi's realm. The trip follows other steps hinting at a Clinton administration intention to thaw relations with a regime that remains on the U.S. list of states that sponsor terrorism.

The most notorious terrorist act linked to Tripoli is the Dec. 21, 1988, bombing of Pan Am Flight 103 over Lockerbie, Scotland. The attack killed 270 people, including 189 Americans. After an investigation fingered two Libyan agents, the United States won U.S. Security Council approval for sanctions against Libya. Last year the Clinton administration agreed to "suspend" sanctions after

Mr. Gadhafi consented to hand the two men over for a trial under Scottish law at a special court in Holland. The Libyan dictator did so only after being satisfied, via a U.S.-vetted letter from U.N. Secretary General Kofi Annan, that the trial, which opens May 3, would focus on the two suspects and not on his regime.

In striking this compromise, the Clinton administration made clear that it would not approve permanent lifting of the U.N. sanctions or the lifting of unilateral U.S. sanctions until Mr. Gadhafi meets other demands, such as paying compensation, accepting Libyan responsibility for the crime and revealing all that his regime knows about it. But the administration has not pressed those issues at the U.N., and its diplomatic body language suggests it is trying to wrap up a long battle that has often placed the United States at odds with European allies who rely on Libyan oil.

Perhaps the administration believes the economic and diplomatic costs of a hard line on Libya now outweigh the benefits. Perhaps Mr. Gadhafi's recent expulsion from Libya of the Abu Nidal organization deserves to be rewarded. And perhaps it is futile to insist that Mr. Gadhafi tell everything he knows about the case, however contradictory it may be to prosecute the two bombers while settling, at most, for compensation from Mr. Gadhafi, who almost certainly would have ordered such an attack.

Whatever the rationale, the American public is entitled to a full explanation. But, with the exception of a speech by Assistant Secretary of State Ronald Neumann last November, the Clinton administration has kept its Libya decision-making in the shadows. Despite requests from the Pan Am 103 victims' families, it won't release the Annan letter, citing diplomatic privacy. A legitimate point—but it inevitably leaves many wondering whether the letter contains inappropriate promises to Mr. Gadhafi. If there's nothing untoward about the Clinton administration's overall Libya policy, why doesn't Secretary Albright, or, better, the president, do more to help the public understand it?

SENATE RESOLUTION 288—AUTHORIZING THE TAKING OF A PHOTOGRAPH IN THE CHAMBER OF THE UNITED STATES SENATE

Mr. LOTT (for himself and Mr. DASCHLE) submitted the following resolution; which was considered and agreed to:

S. RES. 288

Resolved, That paragraph 1 of Rule IV of the Rules for the Regulation of the Senate Wing of the United States Capitol (prohibiting the taking of pictures in the Senate Chamber) be temporarily suspended for the sole and specific purpose of permitting the Senate Photographic Studio to photograph the United States Senate in actual session on Tuesday, June 6, 2000, at the hour of 2:15 p.m.

SEC. 2. The Sergeant at Arms of the Senate is authorized and directed to make the necessary arrangements therefor, which arrangements shall provide for a minimum of disruption to Senate proceedings.

SENATE RESOLUTION 289—EXPRESSING THE SENSE OF THE SENATE REGARDING THE HUMAN RIGHTS SITUATION IN CUBA

Mr. TORRICELLI (for himself, Mr. HELMS, Mr. GRAHAM, Mr. MACK, and

Mr. REID) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 289

Whereas the annual meeting of the United Nations Commission on Human Rights in Geneva, Switzerland, provides a forum for discussing human rights and expressing international support for improved human rights performance;

Whereas the United States Department of State 1999 Country Reports on Human Rights Practices, released on February 25, 2000, includes the following statements describing conditions in Cuba:

(1) "Cuba is a totalitarian state controlled by President Fidel Castro.... President Castro exercises control over all aspects of Cuban life.... The Communist Party is the only legal political entity.... There are no contested elections.... The judiciary is completely subordinate to the government and to the Communist Party...."

(2) "The Ministry of Interior... investigates and actively suppresses opposition and dissent. It maintains a pervasive system of vigilance through undercover agents, informers, the rapid response brigades, and the Committees for the Defense of the Revolution (CDR's)...."

(3) "[The government] continued systematically to violate fundamental civil and political rights of its citizens. Citizens do not have the right to change their government peacefully.... The authorities routinely continued to harass, threaten, arbitrarily arrest, detain, imprison, and defame human rights advocates and members of independent professional associations, including journalists, economists, doctors, and lawyers, often with the goal of coercing them into leaving the country...."

(4) "The government denied citizens the freedoms of speech, press, assembly, and association.... It limited the distribution of foreign publications and news to selected party faithful and maintained strict censorship of news and information to the public. The government kept tight restrictions on freedom of movement, including foreign travel...."

(5) "The government continued to subject those who disagreed with it to 'acts of repudiation'. At government instigation, members of state-controlled mass organizations, fellow workers, or neighbors of intended victims are obliged to stage public protests against those who dissent with the government's policies.... Those who refuse to participate in these actions face disciplinary action, including loss of employment...."

(6) "Detainees and prisoners often are subjected to repeated, vigorous interrogations designed to coerce them into signing incriminating statements.... The government does not permit independent monitoring of prison conditions...."

(7) "Arbitrary arrest and detention continued to be problems, and they remained the government's most effective weapons to harass opponents.... [T]he Constitution states that all legally recognized civil liberties can be denied to anyone who actively opposes the 'decision of the Cuban people to build socialism'. The authorities invoke this sweeping authority to deny due process to those detained on purported state security grounds...."

(8) "The Penal Code includes the concept of 'dangerousness', defined as the 'special proclivity of a person to commit crimes, demonstrated by his conduct in manifest contradiction of socialist norms'. If the police decide that a person exhibits signs of dangerousness, they may bring the offender before a court or subject him to 'therapy' or